



**COLORADO**  
Department of Public Safety



# 1033 & 1122 Program Annual Report - 2017



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Department of Public Safety

## Mission:

**Engaged employees working together  
to provide diverse public safety services  
in local communities and safeguard lives.**

## Vision:

**Creating safer and more resilient communities  
across Colorado.**

## Core Values in Action:

**Unity: Reach Out.  
Honor: Speak Up.  
Service: Pitch In.**

# Introduction

This report summarizes the statewide activity of two programs that provide support to local law enforcement agencies in Colorado. By providing access to federal resources, both of these programs are saving taxpayer money and stretching budgets across the state. The Colorado Department of Public Safety is proud to share the savings that were achieved in 2017.

## Vision & Philosophy

The vision for the Colorado 1122 and 1033 Law Enforcement Support Office (LESO) Programs is for law enforcement agencies to be excited about their participation in these programs because of the fiscal benefits, increased agency resources, and the superior customer service they receive through program utilization. Our philosophy of making it easier to participate, combined with sharing information broadly and regularly, is having an overall impact on program utilization throughout the state.

These programs save local governments, law enforcement agencies, and communities in Colorado millions of dollars each year by providing them with a wide variety of equipment including generators, clothing, exercise equipment, and vehicles.

Due to the nature of the equipment, the programs do receive citizen, media, and legislative scrutiny. We have an important, ongoing opportunity to engage Coloradans by providing the accountability and transparency that they require in order to make



*Explosive ordnance disposal robot acquired through the 1033 LESO Program.*

informed decisions about how these programs can support their communities. Additional training sessions, effective communication, and more frequent compliance reviews are essential components for addressing accountability and compliance.

## Background: About the 1122 and 1033 Programs

Section 1122 of the National Defense Authorization Act of 1994, 10 USC 281, authorizes state and local government entities engaged in counter-drug, homeland security, and emergency response activities to purchase new equipment through the federal government. The Supply Directorate in the Department of the Army provides national administration, while a state point of contact appointed by the governor provides state administration.

The 1122 Federal Purchasing Program enables state and local government agencies to participate in the cost savings that result from the massive purchasing and negotiation power of the federal government.

Section 1033 of the National Defense Authorization Act of 1997, 10 USC 2576a, provides for the transfer of excess Department of Defense (DoD) equipment and property to federal, state, and local law enforcement agencies for law enforcement activities.

The program is administered at the national level by LESO in the Defense Logistics Agency, and by a state program coordinator who is appointed by the governor. State and local law enforcement agencies are not charged for the equipment they acquire through the program; rather they are responsible only for the cost to pick up the items and for ongoing maintenance.



# Program Management

## Staff

The 1122 and 1033 programs in Colorado are overseen by three staff members: Alice Huyler, Jennah Kitchell, and Ed Gietl.

Huyler successfully completed the training to serve as a state administrator of the 1122 Program in December 2014. She was subsequently appointed by Governor Hickenlooper as the State Point of Contact for the 1122 Program in Colorado on January 29, 2015. Since then, she has been working with state and local government entities to assist them with their purchases of new equipment using the federal government's price agreements.

On March 30, 2015, Huyler was delegated authority to administer the 1033 LESO Program by the former State Coordinator, Jovita Freeland. Huyler gained hands-on experience administering the program. After completing formal training in May and August 2015, she was appointed by Governor Hickenlooper as the State Coordinator for the 1033 LESO Program on July 15, 2016.

To promote program integrity and continuity, new members were added to the team. Jennah Kitchell was delegated administrative authority on February 28, 2017, and Ed Gietl was delegated administrative authority on October 17, 2017. Both members will assist with the program audits and periodic administrative tasks to support the program.

## Outreach & Communication

The Colorado 1122 and 1033 office



*Ed Gietl and Alice Huyler at the County Sheriffs of Colorado Conference.*

uses multiple communications channels to reach customers, from face-to-face interactions and phone calls to electronic communication and a website. Exhibit booths at annual law enforcement conferences also provide a relaxed environment to connect with existing and potential customers.

The Colorado 1122 and 1033 office has been increasing communication with customers to improve customer service and ensure that agencies across the state can make the best use of the programs. The most recent addition was the first Annual Report last year.

## Newsletters

Program staff created an electronic newsletter and began distributing it in 2015. Participating agencies received four e-mailed newsletters per year in 2015, 2016, and 2017. The newsletters are also posted on the website for easy reference. This format is used to reduce “e-mail

overload” and make it easy for participants to find information in one place: multiple messages can be condensed into a single e-mail message through the newsletter. Agencies submit stories about their successes with the programs, which are shared in a recurring space on the newsletter.

## Website

The web pages for both the 1122 and 1033 Programs were updated in 2015, including a refreshed look and additional content. New content was added as appropriate throughout 2017. While the prior web pages contained a list of rules and links to a couple of documents, the updated pages include instructions, guides, links to additional websites, news stories, and other tools to support customers.

Access the updated site via: <https://www.colorado.gov/pacific/csp/1033-and-1122>.

# 1122 Program Utilization

State and local government agencies may access four sources of supply through the 1122 Program:

- Department of the Army
- Department of Defense
- General Services Administration
- A Qualified Vendor.

Most of the purchases in Colorado are for new vehicles through the AutoChoice service of the General Services Administration.

Fewer agencies participated in 2017 than 2016, yet the participants placed large orders and reaped valuable savings. When placing their orders, agencies report the prices that they would otherwise have paid compared to the 1122 prices they received. The overall cost savings for participating agencies in 2017 was a little less than 2016, but in line with prior years.

## Looking Ahead: Plan and Goals for 2018

In analyzing needs associated with



*Archuleta County Sheriff's Office mobile command post.*

the 1033 LESO and 1122 programs, we identified an opportunity to enhance services to customers of the programs. Colorado agencies that acquire specialized vehicles from the military through the 1033 LESO Program often struggle to obtain replacement parts. Utilizing the Department of the Army and the Department of Defense through

the 1122 Program creates an option for purchasing maintenance and replacement parts for specialized equipment.

The state office recognizes this need and potential resource for program participants; in 2018, the office will continue to promote this option to Colorado 1033 LESO participants.

## 1122 Program By the Numbers...

1122 Program Utilization	2014	2015	2016	2017
Number of Participating Agencies	5	5	9	4
Number of Orders	13	10	18	10
Value of Orders	\$528,172	\$636,791	\$988,023	\$828,010
Savings to Participating Agencies (vs. Other Purchasing Options)	\$123,640	\$140,333	\$203,762	\$180,379



# 1033 LESO Program Utilization

State and local law enforcement agencies increased their acquisition of equipment from the 1033 LESO Program in federal fiscal year 2017.

Data for this program are tracked according to the federal fiscal year, which runs from October 1 through September 30 each year.

As indicated in the table below, more agencies participated during FY2017 than in prior years, and those that participated also acquired more equipment than in previous years.

The Department of Defense does not charge law enforcement agencies for the equipment. Rather, the listed values reflect the price that the Department of Defense paid for each item when it was originally purchased.

## MRAPs Account for Greatest Share of Equipment Value

The first distribution in Colorado of large armored trucks known as “Mine Resistant Ambush Protected” (MRAP) occurred in 2014 with the distribution of 10 vehicles. With an original



*Multiple agencies acquired brand new watches through the 1033 LESO Program.*

acquisition value ranging from \$412,000 to \$733,000, these vehicles accounted for more than \$6.1 million of the \$10.8 million in equipment acquired in 2014.

The original MRAP vehicles continue to be tracked at this value in the total inventory value for each following year. While no MRAPs were acquired in 2015, two additional agencies acquired MRAPs in 2016, followed by two

more in 2017.

The 14 MRAPs in Colorado accounted for over \$9 million, or about 1/4, of the total 1033 Program equipment value in 2017.

## Program Utilization Trends

A dip in participation in 2015 may reflect a climate of increased scrutiny of law enforcement agencies, when agencies were hesitant to associate with the

## 1033 Program By the Numbers...

1033 Program Utilization	FY2014	FY2015	FY2016	FY2017
Active Agencies with Equipment	137	135	139	140
Value of Equipment Acquired during Federal Fiscal Year	\$10,833,708	\$1,636,200	\$7,477,869	\$11,145,313
Total Value of Equipment Tracked on Inventory during Federal Fiscal Year	\$20,362,488	\$20,284,748	\$25,450,109	\$32,827,034
Number of MRAPs	10	10	12	14
Value of MRAPs	\$6,173,000	\$6,173,000	\$7,727,000	\$9,118,000

program. In 2016 and 2017, though, participation in Colorado increased dramatically. There was a net increase in active participating agencies with current equipment.

Participating agencies also acquired more items, for a greater dollar value, in 2017. In all, 140 agencies acquired more than \$11 million worth of equipment in 2017.

The more local agencies participate in the program, the greater the benefit to local taxpayers. First, equipment that the military purchased is being reused in a beneficial way. Second, state and local communities do not have to pay for agencies to purchase this equipment.

Growth in participation can partially be attributed to the Colorado LESO's recent focus on increased program visibility and customer service. Prompt and responsive service, increased communication, multiple training opportunities, and oversight from the state office instill confidence in law enforcement agencies to participate in the program.

In 2018, the Colorado office will continue to strive for increased participation to help law enforcement agencies save money for their communities while acquiring useful equipment.

## Success Stories from the Field

*Lt. Blaine Hall of the Montrose Police Department reached out at the end of 2016 to share this outcome from his agency's participation in the program:*

“ I wanted to share a success story using our MRAP last night on two barricaded subjects inside an apartment.



*Estes Park Police Department Armored Humvee.*

The U.S. Marshal's Office, along with our agency, tracked two wanted fugitives to an apartment complex located in the City of Montrose.

Both fugitives, wanted on several no-bond felony warrants, barricaded themselves inside an apartment within the complex.

The Montrose Police Department SWAT Team used our MRAP to move our team to the front of the complex to negotiate a surrender with the fugitives, however we gained no immediate response.

Eventually our team deployed gas rounds into the apartment from the safety of the MRAP. After a nine-hour standoff and with the use of a BearCat from the Mesa County Sheriff's Office (in coordination with our team's efforts), the fugitives surrendered with no one being injured.

We also used it as cover to evacuate residents from the area and shelter an ambulance crew for a medical call.

The MRAP is the most valuable piece of equipment available to

the Montrose Police Department, second only to our officers. The MRAP keeps them safe and allows them to successfully do their jobs to minimize loss of life and injury to all individuals involved in these critical situations. We are thankful we have access to this valuable piece of equipment which our city could not afford otherwise. It saves lives.

Just wanted to say thanks. ”

*Estes Park Police Chief Wes Kufeld had this to say about the armored Humvee they acquired in 2017:*

“ It's been a great tool for us. Hopefully we don't need it for anyone shooting at us in a high risk situation, but if we do it's there to protect us from harm. This Humvee is a 2008 and arrived with only 3600 miles on it. It runs great and in perfect shape. Its usefulness in high risk or critical situations will be a life saver for our officers. I would encourage departments to take advantage of this opportunity. ”

# 1033 LESO Program Training

## Training with Results

Although participants had requested training in the past, there had been no general 1033 LESO training in Colorado for nearly a decade starting in 2005. The Colorado 1033 LESO office began offering live training sessions in 2016 at various locations to provide scheduling convenience and decreased travel costs for attendees.

Four general training sessions were conducted in 2016 and five were conducted in 2017 at locations around the state (details in the table below).

The interactive training sessions provide hands-on skills for program participants. The four-hour long introductory training sessions covered basic participation rules and guidance for following the rules. An experienced individual from a nearby agency shared their tips and tricks for searching for and requesting equipment, along with suggestions for managing paperwork and inventory tracking requirements.

As part of the workshop, attendees

set up online accounts and engaged in live equipment searches.

## Webinars

Colorado began hosting brief webinar training sessions at the end of 2015. Webinars allow participants to benefit from training without the time and expense of travel.

The office hosted two brief webinar sessions covering the annual inventory certification process in 2017. Attendance at these training sessions continues to decline as people gain familiarity and comfort with the process.

Plans for 2018 include hosting webinars on advanced training topics like tactical vehicles or returning equipment. Recordings of the webinars could be posted on the website for ease of access and future use by participants.

## Your Feedback: We're Listening!

We surveyed participants after each training session. Attendees indicated that they found the training useful; after the training,

they reported that they felt more confident searching for equipment and were eager to acquire equipment that they had not considered or had not known was available.

Some individual comments from the surveys:

"Now that I know how to search for things for my agency, I can start getting things to help the guys on the street."

"Learned a lot from this training, as before the training I didn't know much about the program or how to go about getting the property."

"I think the 1122 info will be valuable to my agency."

"I will be able to log on and search for equipment that will benefit our agency and deputies. I will also be able to store items and keep better records of items we obtain."

The Colorado 1033 LESO office will continue introductory training sessions in 2018, with a goal of conducting about four per year around the state. In response to feedback from attendees, additional advanced topics will be presented.

## 1033 Training By the Numbers...

Location	Date	Attendees
Larimer County Sheriff's Office, Fort Collins	February 8, 2017	26
Prowers County Human Services, Lamar	April 26, 2017	13
Colorado State Patrol Academy, Golden	June 20, 2017	9
Delta Family Center, Delta	October 12, 2017	12
Teller County Centennial Building, Cripple Creek	October 25, 2017	10



# 1033 LESO Program Compliance

According to the memorandum of agreement between LESO and the Colorado office, the Colorado office is required to conduct a Program Compliance Review (PCR) on five percent of participating agencies annually.

This requirement has been met in previous years, however Colorado determined to enhance the accountability of the program and provide additional service and support to participants through an increase in PCRs. Frequent visits in person with participating agencies

can achieve multiple objectives, which include:

- Helping agencies comply with changing program requirements
- Training new agency staff members
- Refreshing the knowledge base of senior agency staff members
- Establishing working relationships with the agency points of contact.

With these objectives in mind, the goal is to conduct a PCR on 33% of participating agencies each year,

and thereby visit agencies every three years.

Colorado conducted far more PCRs in 2016 than in prior years and continued that pattern in 2017, as can be seen in the table below.

## How a PCR Works

During a PCR, a representative from the Colorado 1033 LESO office physically inspects the equipment that an agency has in their possession from the program.

The state representative and agency point of contact discuss equipment storage and security. Records and paperwork are reviewed for accuracy and records retention requirements.

Throughout the visit, the agency point of contact can learn how to improve implementation of the program for their agency.

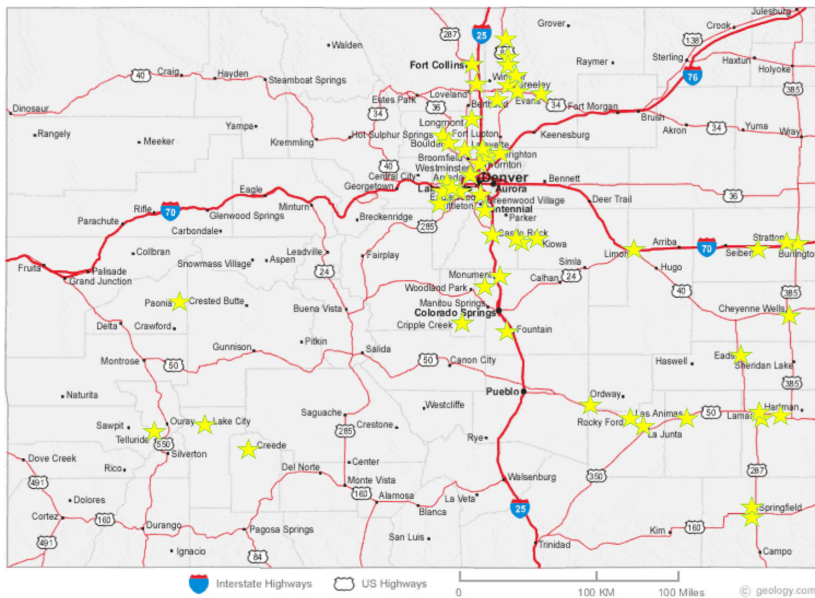
A list of agencies that participated in a PCR during 2017 can be found on page 10 of this report, along with a map of locations visited.



*Sights ready for inspection during a Program Compliance Review.*

## 1033 Compliance By the Numbers...

Compliance Reviews	2014	2015	2016	2017
Active Agencies with Equipment	137	135	139	140
Program Compliance Reviews	16	15	47	53
Percent of Agencies Reviewed	11.7%	11.1%	33.8%	37.9%



*Yellow stars on this map indicate the locations of all of the agencies that participated in a PCR during 2017.*

## National Advisory Committee

In 2017, federal LESO partners invited Colorado's administrator Alice Huyler to apply to serve as a member of the National LESO Advisory Committee.

Huyler joined the representatives from six other states to begin her three-year term on the committee in August 2017.

Committee members provide input to LESO regarding program administration and changes at the national level, establish best practices, and provide advice and guidance upon request to other states. Alice looks forward to serving in this capacity, collaborating with other state programs and discussing issues that impact law enforcement agencies from across Colorado.

## Agencies Visited by Colorado 1033 LESO Office in 2017

Arapahoe County Sheriff's Office  
Ault Police Department  
Baca County Sheriff's Office  
Bent County Sheriff's Office  
Boulder County Sheriff's Office  
Boulder Police Department  
Brighton Police Department  
Burlington Police Department  
Cheyenne County Sheriff's Office  
Colorado School of Mines Police Department  
Cripple Creek Police Department  
Dacono Police Department  
Douglas County Sheriff's Office  
Eaton Police Department  
Elbert County Sheriff's Office  
Elizabeth Fire Protection District  
Elizabeth Police Department  
Englewood Police Department  
Federal Heights Police Department  
Fort Collins Police Services  
Fountain Police Department  
Fowler Police Department  
Granada Police Department  
Greeley Police Department

Hinsdale County Sheriff's Office  
Johnstown Police Department  
Kersey Police Department  
Kiowa County Sheriff's Office  
Kit Carson County Sheriff's Office  
Lafayette Police Department  
Lakewood Police Department  
Lamar Police Department  
Limon Police Department  
Longmont Police Department  
Mineral County Sheriff's Office  
Monument Police Department  
Morrison Police Department  
Mountain View Police Department  
Northglenn Police Department  
Nunn Police Department  
Otero County Sheriff's Office  
Palmer Lake Police Department  
Paonia Police Department  
Platteville Police Department  
Prowers County Sheriff's Office  
Rocky Ford Police Department  
San Miguel County Sheriff's Office  
Springfield Police Department



# Conclusion

Participation in the 1033 LESO Military Excess Property Program increased and the 1122 Federal Purchasing Program held steady in Colorado in 2017. Through these programs, agencies saved money by acquiring equipment that they would otherwise either have had to purchase at a higher price or go without using.

Increased communication and promotion efforts that began in 2015 and continued through 2017 helped agencies learn about the benefits of the programs and how to use them. In-person general training sessions introduced

participants to the program rules. Training attendees learned how to navigate online systems and how to manage these programs at their locations.

In addition to expanding participation, our office focused on accountability this year. In 2017 we continued to increase the number of Program Compliance Reviews that were conducted over prior years. These reviews contributed to the overall compliance of the entire state's participation in the programs.

Solid accountability, training, and customer service advanced these

valuable programs in Colorado in 2017. They also establish the foundation for continued usage in 2018.

## Thank you.

Thank you to all participating agencies for your engagement in these programs! Without your interest and support of maintaining compliance with program objectives, Colorado's program would not be as successful as it is today. It's an honor to work with you daily and our staff looks forward to serving you in the year ahead!

