



COLORADO
Department of Public Safety



1033 & 1122 Program Annual Report - 2016



COLORADO

Department of Public Safety

Mission:

**Engaged employees working together
to provide diverse public safety services
in local communities and safeguard lives.**

Vision:

**Creating safer and more resilient communities
across Colorado.**

Core Values in Action:

Unity: Reach Out.

Honor: Speak Up.

Service: Pitch In.

Introduction

This report summarizes the state-wide activity of two programs that provide support to local law enforcement agencies in Colorado. By providing access to federal resources, both of these programs are saving taxpayer money and stretching budgets across the state. The Colorado Department of Public Safety is proud to share the savings that were achieved in 2016.

Mission & Vision

The vision for the Colorado 1122 and 1033 Law Enforcement Support Office (LESO) Programs is for law enforcement agencies to be excited about their participation in these programs because of the fiscal benefits, increased agency resources, and the superior customer service they receive through program utilization. Our philosophy of making it easier to participate, combined with sharing information broadly and regularly, is having an overall impact on program utilization throughout the state.

These programs save local governments, law enforcement agencies, and communities in Colorado millions of dollars each year by providing them with a wide variety of equipment, including but not limited to generators, clothing, exercise equipment, and vehicles.

While these programs save money they are also under citizen, media, and legislative scrutiny. We have an important opportunity to engage Coloradans by providing the accountability and transparency that they require in order to make informed decisions about how these programs can support their



Multi-fuel motorcycles available through the 1033 LESO Program

communities. Additional training sessions, effective communication, and more frequent compliance reviews are essential components for addressing accountability and compliance.

Background: About the 1122 and 1033 Programs

Section 1122 of the National Defense Authorization Act of 1994 authorizes state and local government entities engaged in counter-drug, homeland security, and emergency response activities to purchase new equipment through the federal government.

The Supply Directorate in the Department of the Army provides national administration, while a state point of contact appointed by the governor provides state administration.

The 1122 Federal Purchasing Program enables state and local gov-

ernment agencies to participate in the cost savings that result from the massive purchasing and negotiation power of the federal government.

Section 1033 of the National Defense Authorization Act of 1997 provides for the transfer of excess Department of Defense equipment and property to federal, state, and local law enforcement agencies for law enforcement activities.

The program is administered at the national level by the LESO in the Defense Logistics Agency, and by a state program coordinator who is appointed by the governor. State and local law enforcement agencies are not charged for the equipment they acquire through the program; rather they are responsible only for the cost to pick up the items and for ongoing maintenance.

Program Management

Staff

The 1122 and 1033 programs in Colorado are overseen by two full-time staff: Alice Huyler and Jennah Kitchell.

Huyler successfully completed training to serve as a state administrator of the 1122 Program on December 12, 2014. She was subsequently appointed by Governor Hickenlooper as the State Point of Contact for the 1122 Program in Colorado on January 29, 2015. Since then, she has been working with state and local government entities to assist them in their purchases of new equipment using the federal government's price agreements.

On March 30, 2015, Huyler was delegated authority to administer the 1033 LESO Program by the former State Coordinator, Jovita Freeland. Huyler gained hands-on experience administering the program. After completing formal training in May and August 2015, she was appointed by Governor Hickenlooper as the State Coordinator for the 1033 LESO Program on July 15, 2016.

In 2017 program staff was expanded in order to promote program integrity and continuity. Jennah Kitchell was delegated administrative authority on February 28, 2017, and will assist with program audits and periodic administrative tasks to support the program.

Outreach & Communication

The Colorado 1122 and 1033 office uses multiple channels to reach customers, from face-to-face interactions and phone calls to



Alice Huyler (R) and Jennah Kitchell with an armored rescue vehicle.

electronic communication and a web site. Exhibit booths at annual law enforcement conferences also provide a relaxed environment to connect with existing and potential customers.

The Colorado 1122 and 1033 office has been increasing communication with customers to improve customer service and ensure that agencies across the state can make the best use of the programs. Recent improvements include a website update, launch of an electronic newsletter and, most recently, the creation of this new annual report, available to all interested parties throughout the year.

Newsletters

Program staff created an electronic newsletter and began distributing it in 2015. Four issues were emailed in 2015, and four more issues were emailed in 2016 to participating agencies. The newsletters are also posted on the website for easy

reference. This format is used to communicate messages that are less appropriate for emails. Multiple messages can be condensed into a single e-mail message through the newsletter.

Agencies submit stories about their successes with the programs, which are shared in a recurring space on the newsletter.

Website

The web pages for both the 1122 and 1033 Programs were updated in 2015, including a refreshed look and additional content. New content was added as appropriate throughout 2016. While the prior web pages contained a list of rules and links to a couple of documents, the updated pages include instructions, guides, links to additional websites, news stories, and other tools to support customers.

Access the updated site via:
<https://www.colorado.gov/pacific/csp/1033-and-1122>.

1122 Program Utilization

State and local government agencies may access four sources of supply through the 1122 Program:

- The Department of the Army
- The Department of Defense
- The General Services Administration
- AutoChoice system (or a qualified vendor).

Most purchases in Colorado are new vehicles purchased through AutoChoice.

Usage of the 1122 Program expanded in 2016 over previous years, with an increase in the number of agencies placing orders. In addition, those agencies placed more individual orders, which equated to a larger dollar value.

Participating agencies also reaped greater savings in 2016 as compared to prior years. When placing their orders, agencies report comparison pricing indicating what they would otherwise have paid compared to the 1122 prices they received. These reports showed an increase in overall cost savings for participating agencies in 2016 compared to prior years.



Vehicles obtained by Archuleta County through the 1122 program.

Looking Ahead: Plan and Goals for 2017

In analyzing needs associated with the 1033 LESO and 1122 programs, we identified an opportunity to enhance services to customers of the program. Colorado agencies that acquire specialized vehicles from the military through the 1033 LESO Program often struggle to obtain replacement parts. Utilizing the Department of the Army and

the Department of Defense through the 1122 Program creates an option for purchasing maintenance and replacement parts for specialized equipment.

The state office recognizes this need and potential resource for program participants; in 2017, the office plans to promote this option to Colorado 1033 LESO participants.

By the Numbers...

1122 Program Utilization	2014	2015	2016
Number of Participating Agencies	5	5	9
Number of Orders	13	10	18
Value of Orders	\$528,172	\$636,791	\$988,023
Savings to Participating Agencies (vs. Other Purchasing Options)	\$123,640	\$140,333	\$203,762

1033 LESO Program Utilization

State and local law enforcement agencies increased their acquisition of equipment from the 1033 LESO Program in federal fiscal year 2016. Data for this program are tracked according to the federal fiscal year, which runs from October 1 through September 30 each year. As indicated in the table below, more agencies participated during FY2016 and those that participated acquired more equipment than in previous years.

The Department of Defense does not charge law enforcement agencies for the equipment. Rather, the listed values reflect the price that the Department of Defense paid for each item when it was originally purchased.

MRAPs Account for Greatest Share of Equipment Value

The first distribution of 10 large armored trucks known as Mine Resistant Ambush Protected (MRAP) in Colorado occurred in 2014. With an original acquisition value ranging from \$412,000 to \$733,000, these vehicles accounted for more than \$6.1 million of the \$10.8 million in equipment acquired in 2014. The MRAP vehicles continue to



Shipping containers available through the 1033 LESO Program.

be tracked at this value in the total inventory value for each following year. While no MRAPs were acquired in 2015, two additional agencies acquired MRAPs in 2016. This contributed \$7.7 million in MRAP value, which was just over 1/4 of the total equipment value in 2016.

Program Utilization Trends

A dip in participation in 2015 may have reflected a climate of increased scrutiny of law enforcement agen-

cies, when agencies were hesitant to associate with the program. In 2016, however, participation in Colorado increased dramatically. There was a net increase in active participating agencies with current equipment. Additionally, 13 agencies that had not actively requested new equipment in prior years began searching for and requesting equipment. Participating agencies also acquired more items, for a greater dollar value in 2016. In all, 139 agencies acquired almost \$7.5

By the Numbers...

1033 Program Utilization	FY2014	FY2015	FY2016
Active Agencies with Equipment	137	135	139
Value of Equipment Acquired during Federal Fiscal Year	\$10,833,708	\$1,636,200	\$7,477,869
Total Value of Equipment Tracked on Inventory during Federal Fiscal Year	\$20,362,488	\$20,284,748	\$25,450,109

million worth of equipment in 2016. The more local agencies participate in this program, the greater the benefit to local taxpayers, for two reasons: First, equipment that the military purchased is being reused in a beneficial way. Second, state and local communities do not have to pay for agencies to purchase all of this equipment.

Growth in participation can partially be attributed to the Colorado LESO's recent focus on increased program visibility and customer service. Prompt and responsive service, increased communication, multiple training opportunities, and oversight from the state office instill confidence in law enforcement agencies to participate in the program. In 2017, the Colorado office will continue to strive for increased participation to help law enforcement agencies save money for their communities while acquiring useful equipment.

Success Stories from the Field

Deputy Richmond of the Archuleta County Sheriff's Office shared this story from one of his deputies describing how they used items acquired through the 1033 Program to help citizens in a time of crisis:

[Deputies] responded to a single vehicle rollover on County Road 600. The female had possibly been ejected and was suffering from pain in her chest and trauma to her head. Male number two had cuts and was bleeding from the head.

Because of the 1033 Med/Trauma pack issued to me by Deputy Richmond we (ACSO Deputies) were able to stop bleeding with 1033 gauze on the male's head.

We were able to cover the female with the 1033 emergency space blanket, to keep her from going into shock prior to EMS and fire arriving



Florence Police Department creating an off-road driving track using heavy equipment acquired from the 1033 LESO Program.



Florence Police Department using a tanker truck acquired from 1033 LESO to fill a water feature in the off-road driving track.

on scene.

Once EMS arrived, items from the med pack were used to assist EMS with stabilizing the victims for transport to the hospital. Many Thanks to Rich Richmond for the 1033 Med/Trauma pack and a job well done by [the deputies] for their life saving actions. Thanks, Zane Kraetsch.

Florence Chief of Police Mike De-Laurentis shared this success story: I would like to share some exciting news that is taking place at our firing range this year. This would not be possible without the help of the 1033

Program. We are right now putting in an off-road driving track for 4x4, SUV, pickup trucks, and 4 wheelers. This is for police use only as training for our officers, Fremont County S.O., and the southern Colorado region (CMTF). In our area we have more than I can count roads that go from paved, to gravel, to dirt, hills and creeks, and even to no roads at all. This off-road driver's training site is being put together with equipment from the 1033 Program.

1033 LESO Program Training

Training with Results

Although participants had requested training in the past, there had been no general 1033 LESO training in Colorado since 2005. The Colorado 1033 LESO office began offering live training sessions in 2016, and hosted the trainings at four locations around the state to provide greater scheduling convenience and decreased travel costs for attendees.

The interactive training sessions provided hands-on skills for program participants. The four-hour-long introductory training sessions covered basic program participation rules and guidance for following the rules. An experienced individual from a nearby agency shared tips and tricks for searching for and requesting equipment, along with suggestions for managing paperwork and inventory tracking requirements.

As part of the workshop, attendees set up online accounts and engaged in live equipment searches.

Your Feedback: We're Listening!

We surveyed participants after each training session.

Attendees indicated that they found the training useful; after the training, they reported that they felt more confident searching for equipment and were eager to acquire equipment that they had not considered or had not known was available.

Some individual comments from the surveys:

"Very good. I knew nothing about this topic. Learned a lot."

"Helped a lot!"

"This was very helpful. [The presentation from the experienced law enforcement agency point of contact] was very a nice addition."

"We will begin exploring this as an option to get needed equipment."

"I will use this knowledge to procure items for my agency."

In response to survey feedback, the Colorado 1033 LESO office aims to continue the introductory training sessions in 2017, conducting about

four per year around the state. Due to feedback from attendees, additional advanced training topics will be presented in future sessions.

Webinars

Colorado began hosting brief webinar training sessions at the end of 2015. Webinars allow participants to benefit from training without the time and expense of travel. In 2016, the office hosted three separate webinars: two webinars on the Annual Inventory Certification process and one on a change in rules for tactical vehicles. The inventory certification training sessions proved less popular in 2016 than in 2015, which is natural as people become familiar with the process.

Plans for 2017 include hosting webinars on advanced training topics like tactical vehicles or returning equipment. Recordings of the webinars may be posted on the website for ease of access and future use by participants.

1033 Training By the Numbers...

Location	Date	Attendees
Webinar (Change in Rules for Tactical Vehicles)	Jan. 27, 2016	8
Colorado 1033 LESO Office, Lakewood	March 30, 2016	8
Colorado State Patrol Academy, Golden	July 26, 2016	20
Webinar (Annual Inventory Certification Process)	Oct. 6, 2016	1
Yuma County Sheriff's Office, Yuma	Oct. 18, 2016	8
Crested Butte Town Hall, Crested Butte	Dec. 2, 2016	9
Webinar (Annual Inventory Certification Process)	Dec. 9, 2016	1

1033 LESO Program Compliance

According to the memorandum of agreement between LESO and the Colorado office, the Colorado office is required to conduct a Program Compliance Review (PCR) on five percent of participating agencies annually. This requirement has been met in previous years, however Colorado determined to enhance the accountability of the program and provide additional service and support to participants through an increase in PCRs. Frequent visits in person with participating agencies can achieve multiple objectives, which include:

- Helping agencies comply with changing program requirements
- Training new agency staff members
- Refreshing the knowledge base of senior agency staff members
- Establishing working relationships with the agency points of contact.

With these objectives in mind, our goal is to conduct a PCR on 33% of participating agencies each year, thereby visiting agencies every three years.

Colorado more than tripled the number of PCRs conducted in 2016 as compared to prior years, as can



Members of the national 1033 LESO Compliance Review team inspecting equipment during a compliance review.

be seen in the table below.

How a PCR Works

During a PCR, a representative from the Colorado 1033 LESO office physically inspects the equipment that an agency has in their possession from the program. The state representative and agency point of contact discuss equipment storage and security. Records and paperwork are reviewed for accuracy and records retention requirements. Throughout the visit, the

agency point of contact can learn how to improve implementation of the program for their agency.

Proven Outcomes: Achieving a Compliant Determination

Every other year, the national LESO office conducts a review of Colorado's administration of the 1033 LESO Program overall. The most recent statewide PCR occurred April 25-29, 2016. LESO reviewed Colorado's (*cont. on next page*)

By the Numbers...

1033 Program Compliance Reviews	2014	2015	2016
Active Agencies with Equipment	137	135	139
Program Compliance Reviews (PCRs) Conducted	16	15	47
Percent of Agencies Reviewed	11.7%	11.1%	38.8%

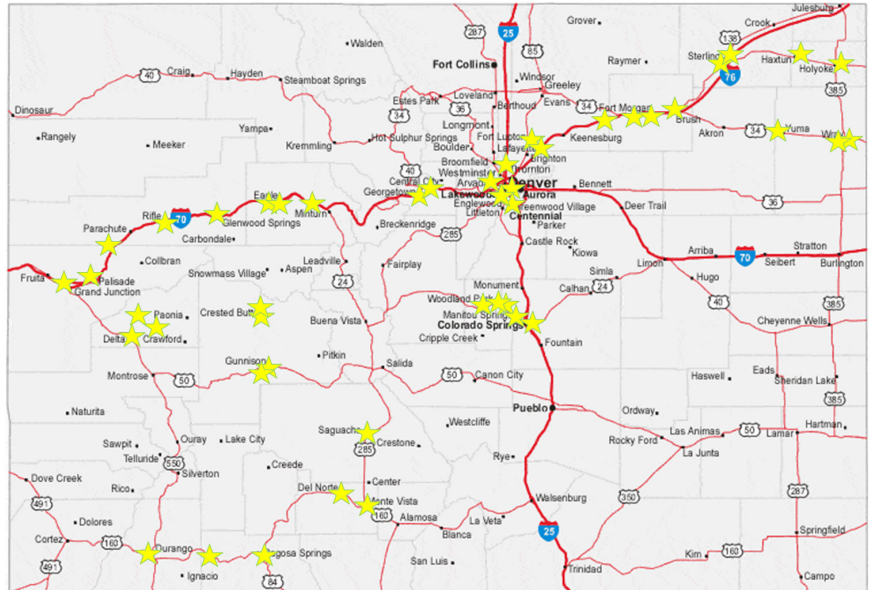
1033 LESO Program Compliance (continued)

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administrative processes and records, and discussed Colorado's implementation of the program.

In addition, LESO selected 27 law enforcement agencies to visit. The Colorado 1033 LESO office accompanied the national LESO representatives for a week to conduct PCRs with the 27 selected agencies in order to gauge Colorado's statewide administration.

After a full week of inspection, LESO found that Colorado is administering the 1033 LESO Program in compliance with the governing rules and regulations.



Yellow stars on this map indicate the locations of all of the agencies that participated in a PCR during 2016, either with the national LESO or with the Colorado 1033 LESO office.

Agencies Visited During National LESO PCR April 25-29, 2016

Archuleta County Sheriff's Department
Arvada Police Department
Auraria Campus Police Department
Avon Police Department
Bayfield Marshal's Office
Cedaredge Police Department
Clear Creek County Sheriff's Office
Colorado Springs Police Department
De Beque Marshal's Office
Delta Police Department
Eagle County Sheriff's Department
Glenwood Springs Police Department
Green Mountain Falls Police Department
Greenwood Village Police Department
Hotchkiss Marshal's Office
Idaho Springs Police Department
La Plata County Sheriff's Department
Manitou Springs Police Department
Monte Vista Police Department
Palisade Police Department
Rifle Police Department
Rio Grande County Sheriff's Department
Saguache County Sheriff's Department
Sheridan Police Department
Teller County Sheriff's Department
Thornton Police Department

Agencies Visited by Colorado 1033 LESO Office in 2016, Independent of National LESO PCR

Brush Police Department
Colorado State Patrol Troops 2A and 3C
Crested Butte Marshal's Office
Eagle Police Department
Fort Lupton Police Department
Gunnison County Sheriff's Department
Gunnison Police Department
Haxtun Police Department
Holyoke Police Department
Lochbuie Police Department
Log Lane Village Police Department
Logan County Sheriff's Department
Mesa County Sheriff's Department
Morgan County Sheriff's Department
Mount Crested Butte Police Department
Sterling Police Department
Wiggins Police Department
Wray Police Department
Yuma County Sheriff's Department
Yuma Police Department

Conclusion

Participation in both the 1033 LESO Military Excess Property Program and 1122 Federal Purchasing Program increased in Colorado in 2016. More agencies purchased more new vehicles from the 1122 Program, realizing greater savings for their communities versus purchasing through other avenues. Agencies also expanded their participation in the 1033 LESO Program, acquiring more equipment that they otherwise would have had to purchase or go without using.

Increased communication and promotion efforts that began in 2015 and continued in 2016 helped agencies learn about the benefits of the programs and how to use them. In-person general training sessions introduced participants to the program rules. Training attendees learned how to navigate online systems and how to manage these programs at their locations.

In addition to expanding participation, our program increased its focus on accountability this year.



Rifles displayed for inspection during a Program Compliance Review.

In 2016 we more than tripled the number of Program Compliance Reviews conducted. These reviews contributed to the overall compliance of the entire state's participation in the programs.

Solid accountability, training, and customer service advanced these valuable programs in Colorado in 2016. They also establish the foundation for continued growth in

2017.

Thank you to all participating agencies for your engagement in these programs! Without your interest in and support of maintaining compliance with program objectives, Colorado's program would not be as successful as it is today. It's an honor to work with you daily and our staff looks forward to serving you in the year ahead!

